

Message Text

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PAGE 01 MONTRE 00995 132048Z

72

ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00

SSO-00 USIE-00 INRE-00 CAB-05 COME-00 DOTE-00 EB-07

INR-07 FAA-00 SCCT-01 L-03 SS-15 NSC-05 /066 W

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O 131928Z JUN 75

FM AMCONSUL MONTREAL

TO SECSTATE WASHDC IMMEDIATE 6387

UNCLAS MONTREAL 0995

FROM USREP ICAO

E. O. 11652: N/A

TAGS: PORG, EAIR, ICAO

SUBJ: ICAO - COUNCIL MEETING ON SECURITY MEASURES (C/OB 84/4)

REF: STATE 133773

1. REGARDING CWP/6180, RECOMMENDATIONS FROM CUI COUNCIL DECISIONS WERE AS EXPECTED AND VERY PRODUCTIVE WITH RESPECT TO MAJOR RECOMMENDATIONS (APPENDIX TO WP.) COUNCIL RECOMMENDED UPGRADING TO STANDARDS PARAS 3.1.2 AND 5.1.2 OF ANNEX 17 AND PARA 9.2 OF ANNEX 9. FIRST WAS BY CONSENSUS, SECOND BY VOTE OF 23/0/0 FOLLOWING EXTENSIVE DISCUSSION. 9.2 WAS UPGRADED BY CONSENSUS WITHOUT COMMENT.

2. AS ANTICIPATED THE NEW RECOMMENDED PRACTICE IN ANNEX 9, PARA 9.5 WAS FOUND ACCEPTABLE FOR RECOMMENDATION TO STATES WITH EDITORIAL CHANGES WHICH TIGHTENED AND IMPROVED TEXT (PHRASE "BAGGAGE AND CARGO" READS "BAGGAGE OR CARGO") LAST PHRASE "ON INTERNATIONAL FLIGHTS" NOW READS "ON BOARD AIRCRAFT". AS REPORTED EARLIER THERE HAD BEEN ALMOST NO INTEREST IN RETAINING THE NOTE AS PART OF THIS PARA 9.5. MEXICO AND OTHERS SUPPORTED THE BASIC RP BUT OPPOSED INCLUSION OF ANY NOTE BECAUSE ICAO FROWNS ON USING NOTES IN RP'S AND STANDARDS AND BECAUSE IN THIS CASE THE NOTE SPECIFICALLY REQUIRES DELAYING ACTIONS WHICH ARE CONTRA-

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PAGE 02 MONTRE 00995 132048Z

DICTIONARY TO AND INAPPROPRIATE IN ANNEX 9 ON FACILITATION.

BECAUSE OF THE BASIC PRINCIPLES INVOLVED MEXICO REQUESTED STATUTORY MAJORITY ON THE NOTE. AFTER FURTHER DELIBERATIONS AND STATEMENT OF FLEXIBILITY BY US (PER INSTRUCTIONS) VOTE AS TAKEN 5 FOR, 2 AGAINST NO ABSTENTIONS. FYI. USREP FEELS THIS DEVELOPMENT WAS NOT BAD ONE BECAUSE PRESENCE OF A NOTE WOULD HAVE SERIOUSLY JEOPARDIZED UPGRADING THIS NEW RP TO STANDARD LATER ON.

3. UNBEKNOWNST TO USREP, CANADA RENEWED PROPOSAL TO UPGRADE PARA 9.1 ANNEX 9. THIS IMMEDIATELY MET WITH STRONG OPPOSITION ALTHOUGH THE US, AND UK MADE EFFORT TO SUPPORT. PROPOSAL WAS COUNTER TO RECOMMENDATION BY CUI AND APPARENTLY HAD NOT BEEN LOBBYED WITH OTHER MEMBERS. PROPOSAL WAS WITHDRAWN FOR TIMEBING.

4. FOLLOWING EXTENSIVE GROUND WORK PRIOR TO MEETING, USREP FOUND IT INADVISABLE TO REACTIVATE ANY OF THE PREVIOUS PROPOSALS WHICH HAD BEEN UNACCEPTABLE TO CUI AND DEFINITELY DECIDED AGAINST ANY EFFORT TO MOVE MATERIAL FROM ONE ANNEX TO ANOTHER. THIS BEST BE DONE IN MAJOR OVERHAUL OF ALL RPT ALL SECURITY MEASURES IN ANNEXES IN NEXT YEAR OR TWO. (PERHAPS IN PREPARATION FOR '77 ASSEMBLY).

5. FRG PAPER (CWP/6194) MET WITH SERIOUS DIFFICULTIES FROM START. SOME COUNCIL MEMBERS WANTED TO REFER ENTIRE PAPER TO CUI, BUT FRG, US AND SOME OTHERS FELT THAT MATERIAL WAS NOT NEW AND COULD BE DEALT WITH AT THIS TIME.

6. FRG REACTIVATION OF ISRAEL PROPOSAL FOR PARA 5.2.2 WAS VERY MUCH OPPOSED INFORMALLY AND IN THE MEETING. AS INSTRUCTED, USREP MODIFIED THE LANGUAGE, WHICH AMENDMENT WAS ACCEPTED BY THE PROPOSER (FRG). SINCE WE HAD FOUND IT UNDESIRABLE TO PURSUE UPGRADING PARA 5.2.1 REQUIRING AERODROME SECURITY SERVICES, 5.2.2 AND SUBSEQUENT PARAS COULD NOT LOGICALLY BECOME STANDARDS. PARA WENT TO VOTE WITH NIGERIA REQUESTING STATUTORY MAJORITY (PRIMARILY BECAUSE OF POLITICAL CONSEQUENCES OF POLICE SEARCHES IN AREAS SURROUNDING AIRPORTS AND QUESTION OF WHETHER THIS IS IN ICAO'S JURISDICTION AS A CIVIL AVIATION MATTER.) VOTE WAS 6/0/6.

7. FRG PROPOSAL TO UPGRADE PARA 7.2 TO STANDARD WAS LAST ITEM AT 6:30 P.M. AND MEMBERS WERE INCLINED TO GO ALONG WITH IT ALTHOUGH AGAIN POLITICAL ASPECTS OF REPORTING ON POLITICALLY MOTIVATED UNCLASSIFIED

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PAGE 03 MONTRE 00995 132048Z

INCIDENTS RESULTED IN MOST MEMBERS BEING VERY WARY AND QUESTIONED EFFECTIVENESS OF STANDARD ON REPORTING. AGAIN NIGERIA REQUESTED STATUTORY MAJORITY AND VOTE WAS 15/0/0 (FAILING BY ONE VOTE). FYI: US MADE PROPOSAL IN THIS CASE BECAUSE FRG WAS FLOUNDERING WITH REFERENCES TO ANNEX 13 ON ACCIDENT INVESTIGATIONS, AND MET WITH MUCH CRITICISM REGARDING THE NEED FOR THE NOTE (TOP PAGE 2), US PROPOSAL DELETED NOTE AND MAXIMIZED THE LIKELIHOOD OF PROPOSAL ACCEPTANCE.

8. REGARDING FRG PROPOSAL ON TRAINING (PARA 1.3 WP), THERE WAS MUCH CRITICISM BECAUSE OF APPARENT EFFORT TO GET DEVELOPING NATIONS WITHOUT EXPERTISE OR WITHOUT TRAINING REQUIREMENT TO INVOLVE THEMSELVES IN MAJOR PROGRAM. DURING DELIBERATIONS, FRG WENT ALONG WITH AMENDMENT TO DELETE WORD "MUTUAL" FROM TEXT. US AS SECONDER COULD NOT ACCEPT THIS AMENDMENT (PER INSTRUCTIONS) BUT OTHER US MODIFICATIONS WERE ACCEPTED. WORD "CONTRIBUTE" WAS REPLACED BY "PARTICIPATE". "TO MUTUAL ASSISTANCE" WAS REPLACED BY "IN MUTUAL ASSISTANCE EFFORTS". PARA FAILED IN VOTE AFTER NIGERIA REQUEST FOR STATUTORY 9/0/0. IN OPINION USREP THIS WAS NOT GREAT LOSS. THE DELIBERATIONS BECAME INVOLVED WITH THE WHOLE VOLUNTARY ASSISTANCE TRAINING PROGRAM (ICAO ASSEMBLY RESOLUTION A16-7, ETC.). ON THE OTHER HAND, THE UNDP APPROACH TO TRAINING AS PROPOSED BY CUI IN PARA 25 WAS ACCEPTED AND SECGEN IS TO PROCEED WITH EXPLORING THIS POSSIBILITY.

9. IN OPINION USREP COUNCIL ACTIONS WERE FAVORABLE AND MOST CONSTRUCTIVE, AS HAS BEEN REPORTED BY KROHN/FAA BY NOW.

10. USREP WISHES TO POINT OUT THAT MATERIAL RECOMMENDED IS NOW GOING OUT TO STATES FOR COMMENT (INCLUDING MATERIAL FROM ANC WHICH COUNCIL ACCEPTED JUNE 9). CONSIDERATION WILL BE RESUMED BY COMMITTEE AND COUNCIL NEXT SESSION, OCT-NOV. PRES COUNCIL AND MEMBERS HAVE AGREED TO EXPEDITE HANDLING.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AIR SAFETY, COMMITTEE MEETINGS, ANTIHIJACKING PROCEDURES
Control Number: n/a
Copy: SINGLE
Draft Date: 13 JUN 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975MONTRE00995
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D750207-0356
From: MONTREAL
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750653/aaaabvuo.tel
Line Count: 142
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: 75 STATE 133773
Review Action: RELEASED, APPROVED
Review Authority: greeneet
Review Comment: n/a
Review Content Flags:
Review Date: 20 FEB 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <20 FEB 2003 by PhilliR0>; APPROVED <12 FEB 2004 by greeneet>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ICAO - COUNCIL MEETING ON SECURITY MEASURES (C/OB 84/4)
TAGS: PORG, EAIR, ICAO
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006